RULES, REGULATIONS AND BYE-LAWS"

- **77. Amendment of section 315.–** For section 315 of the principal Act, the following shall be substituted, namely, –
- **"315. Power of Gram panchayat to make bye-law.-** (1) A Gram Panchayat may, subject to the provisions of this Act and the rules made under section 311 and the regulations made under section 313 and with the previous sanction of Zilla panchayat, alter or rescind bye-laws or make bye-laws,
 - a) for the regulation and inspection of markets, all public places used for the sale of articles, and slaughter houses and all places used by or for animals which are for sale or hire or the produce of which is sold, and for the proper and clean conduct of business therein, for regulating the sale of fruits, flowers and vegetables, or meat, fish, eggs and animals in the Gram Panchayat markets or other specified places, and for fixing the rents and other charges to be levied for the use of any of them which belong to the Gram Panchayat;
 - b) specifying the conditions on or subject to which, and the circumstances in which, and the areas or localities in respect of which, licences may be granted, refused, suspended or withdrawn for the use of any place not belonging to the Gram Panchayat,
 - c) for the regulation of rearing and keeping horses, cattle or other quadruped animals or poultry /birds for transportation, sale or hire or for sale of the produce thereof;
 - d) prohibiting the stalling or herding of horses, camels, cattle, donkeys, pigs, sheep or goats, otherwise than in accordance with such terms provided in such bye-laws in regard to the number thereof and the places to be used for the purpose, as may be necessary to prevent danger to the public health;
 - e) for securing the cleanliness free from open defecation and sanitation and management of solid and liquid waste within the Gram Panchayat area;
 - f) for the registration of births and deaths and the taking of statistics within the Gram Panchayat area and for enforcing the supply of such information as may be necessary to make such registration or statistics effective;
 - g) regulating the disposal of the dead the maintenance of all places for the disposal of the dead in good order and in a safe sanitary condition, due regard

- being had to the religious usages of the community or section of the community entitled to the use of such places for the disposal of the dead;
- h) for enforcing the supply of information as to any cases of dangerous disease;
- i) for enforcing the supply of such information by inhabitants of the Gram Panchayat area as may be necessary to ascertain their respective liabilities to any tax imposed therein;
- j) for conserving and preventing injury to sources and means of water supply and appliances owned by Gram Panchayat for the distribution of water whether within or without the limits of the Gram Panchayat area; and regulating all matters and things connected with the supply and use of water and the turning on or turning off and preventing the wastage of water, and the construction, maintenance and control of Gram Panchayat water works and of pipes and fittings in connection therewith, whether the property of the Gram Panchayat or not;

Explanation - For purposes of this clause, "sources and means of water supply" shall include private wells which are used by the public.

- k) for securing an adequate supply of pure water to persons occupying residential premises;
- l) regulating the use of public bathing and washing places within Gram Panchayat limits;
- m) regulating the disposal of carcasses of dead animals;
- n) prescribing the conditions subject to which permission may be given for the temporary occupation of, or the erection of, temporary structures on public streets or for projections over public streets;
- o) regulating the structure and dimensions of plinths, walls, foundations, floors, roofs, and chimneys of new buildings, for the purpose of securing stability and the prevention of fires, and for purposes of health;
- p) regulating the erection or use of buildings for private or commercial purposes subject to the Town and Country Planning Act 1963;
- q) regulating, in any other particular not specifically provided for in this Act, the construction, maintenance and control of drains, sewers, ventilation shafts, receptacles for dung and manure, cesspools, water closets, privies, latrines,

- urinals, and drainage or sewerage works of every description, whether the property of the municipal council or not;
- r) determining the information and plans to be required by the Gram Panchayat area for forming of new extensions or layouts or making new private streets in accordance with The Karnataka Town and Country Planning Authority Act 1963;
- s) subject to the provisions of the Karnataka Traffic Control Act, 1960, prohibiting vehicular traffic in any particular street, so as to prevent danger, obstruction or inconvenience to the public, by fixing up posts at both ends of such street or portion of such street; prohibiting the transit of any vehicles of such form, construction, weight or size, or laden with such machinery or other unwieldy objects as may be deemed likely to cause injury to the roadway or to any construction thereon except under such conditions as to time, mode of traction or locomotion, use of appliances for protection of the roadway, number of lights and assistants and other general precautions as may be prescribed, either generally in such bye-laws, or in special licences to be granted in each case upon such terms as to time, of application and payment of fees therefore as may be prescribed in such bye-laws:
 - Provided that no such bye-law relating only to any particular street or portion of a street shall be deemed to be in force, unless and until notices of such prohibition shall have been posted up by the Gram Panchayat in conspicuous places at or near both ends of such street or portion of street;
- t) securing the protection of public parks, gardens, Thrash filed and open spaces, vested in or under the control of the Gram Panchayat, from injury or misuse, regulating their management and the manner in which they may be used by the public, and providing for the proper behaviour of persons in them;
- u) providing the qualifications of surveyors or persons by whom plans required are to be prepared, or of plumbers; for licensing persons to be surveyors or plumbers or water supply contractors and fixing the fees chargeable for such licences and for modifying the provisions of or revoking such licences and prohibiting any alterations or repairs or fittings to water or drainage pipes or house connections being carried out or made, except by licensed plumbers or water supply contractors; providing for the exercise of adequate control on all

licensed plumbers or licensed water-supply contractors, the inspection of all works carried out by them, and the hearing and disposal of complaints made by the owners or occupiers of premises with regard to the quality of work done, material used, delay in execution of work and the charges made, by a licensed plumber or licensed water-supply contractor;

- v) prescribing the conditions on or subject to which and the circumstances in and the areas or localities in respect of which licences may be granted, refused, suspended, or withdrawn for establishment in any premises, of any factory, as defined in the Factories Act, 1948;
- w) prescribing the conditions on or subject to which permission may be granted, renewed, refused, suspended or withdrawn for erecting, exhibiting, fixing or retaining any advertisement liable to tax under this Act, over any land, building or structure or upon or in any vehicle or for displaying in any other manner;
- x) the fees to be charged for licences or permissions granted by the Gram Panchayat or for the inspection of records or grant of copies of documents or duplicate licences or permits;
- y) generally for the regulation of all matters relating to Gram Panchayat administration.
 - (2) Every Gram Panchayat shall, before making any bye-law under this section, publish in such manner as may be prescribed for the information of the persons likely to be affected thereby, a draft of the proposed bye-law, together with a notice specifying a date on or after which the draft will be taken into consideration, such date not being earlier than thirty days from the date of publication of the draft of the proposed bye-law and shall, before making the bye-law, receive and consider any objection or suggestion with respect to the draft which may be made in writing by any person before the date so specified.

Gram Panchayat to make bye-law - As per Schedules for PRI

Sl.No.	Subject	Plan	Maintenance	Supervision/ Monitoring	Implementation
		 Collecting information, PRA, Survey-Types of collecting information Community Participation Priority ranking system Expertise Team 	System for MaintenanceDirections	 System for monitoring / supervising Directions Criteria for monitoring 	- Directions for implementation
1.	General Fuctions;	 Preparation of annual plans for the development of the Panchayat area. Preparation of annual budget. Maintenance of essential statistics of the villages. 	 Providing reliefs in natural calamities. (iv)Removal of encroachments on public properties. 	0	o Organizing voluntary labour and contribution for community works.
2.	Minor Irrigation	o Preparation and supervision of activities of a comprehensive village agricultural and horticultural plan sericulture plan in consultation with Gram Sabha so as to increase agricultural, horticultural and vegetable production. o Preparation of plans and development of waste lands of agriculture horticultural and	o Establishment and maintenance of nurseries with Gram Panchayat funds.	 Establishment and maintenance of nurseries with Gram Panchayat funds. Preparation, recommendation and supervision of plan for farm mechanization. Supervision of Agriculture insurance plans and its implementation. Supervision of Watershed management. 	o Supervision of Agriculture insurance plans and its implementation .

Sl.No.	Subject	Plan	Maintenance	Supervision/ Monitoring	Implementation
3.		sericulture grazing lands to ensure optimum utilization of land including other waste land. • Establishment and maintenance of nurseries with Gram Panchayat funds. Preparation, recommendation and supervision of plan for farm mechanization. • Display of market price. • Planning, construction, renovation and maintenance of all minor irrigation	o Maintenance and implementation of timely and equitable distribution and full use of water of all	o Planning, construction, renovation and maintenance of all minor irrigation	o Development of plan for and implementing ground water recharging and rain water harvesting.
4		projects with 0-10 hectares atchkat area within the Gram Panchayat area.	such minor/ micro irrigation projects with 0-10 hectares atchkat at Gram Panchayat level. o Management of records of all water sources including its mapping at Gram Panchayat area.	projects with 0-10 hectares atchkat area within the Gram Panchayat area.	
4.	Animal husbandary, diary, poultry farm and Fisheries	o Implementation of plans for the development of dairy, poultry, piggery and sheep farms that are entrusted to the Gram Panchayat.	 Construction and maintenance of rural fish and meat markets Grass Land Fodder development 		 Implementation of plans for the development of dairy, poultry, piggery and sheep farms that are entrusted to the Gram Panchayat. Implementation of

Sl.No.	Subject	Plan	Maintenance	Supervision/ Monitoring	Implementation
5.	Social	o Afforestation of waste	o Management of		schemes of cattle development that are entrusted to the Gram Panchayat. o Implementation of programmes to develop fisheries in irrigation works vested in Gram Panchayats. o Implementation of
	Forestry	land o Growing trees for cattle feed, fire wood and growing of fruit trees. o Planning and implementation of social forestry and farm forestry projects	minor forest produce excluding in reserved forest, protected forest and wild life protected area. Development of social forestry, farm forestry, establishment, maintenance and disposal of social forestry produce. • Establishment of nurseries and its management • Planting and preservation of trees on the road side and other public places under control of Gram Panchayat.		farm forestry. o Planning and implementation of social forestry and farm forestry projects
6.	Tourism	o Identification and proposing development of tourist spots in the Gram Panchayat area.	 Facilitation of tourism activities. Providing and maintenance of basic amenities at tourist centres entrusted to 		

Subject	Plan	Maintenance	Supervision/ Monitoring	Implementation
Small scale and rural industries – khadi, handicrafts, village industries and food processing industries	 Promotion of cottage and khadi industries handicrafts, village industries, food processing industries and other non agricultural activities. Organizing marketing facilities extribition. Formulation and Implementation of schemes of state committees, all India committees for cottage, khadi, handicrafts, village industries and food processing industries. Collection of 	Gram Panchayat. O Collection of entry fees, parking fees other than at places maintained by Archeology Survey of India or by other local authorities or Government Departments.	-	o Formulationn and Implementation of schemes of state committees, all India committees for cottage, khadi, handicrafts, village industries and food processing industries.
	available raw materials and value added products. o Conducting market surveys, dissemination of information among the people.			
	Small scale and rural industries – khadi, handicrafts, village industries and food processing	Small scale and rural industries - khadi, handicrafts, village industries and food processing industries industries and food processing industries and food processing industries o Organizing marketing facilities extribition. o Formulation and Implementation of schemes of state committees, all India committees for cottage, khadi, handicrafts, village industries and food processing industries. o Collection of information data on available raw materials and value added products. o Conducting market surveys, dissemination of information among	Gram Panchayat. O Collection of entry fees, parking fees other than at places maintained by Archeology Survey of India or by other local authorities or Government Departments. Small scale and rural industries – khadi, handicrafts, village industries, food processing industries and food processing industries and food processing industries and food processing industries. O Organizing marketing facilities extribition. Formulation and Implementation of schemes of state committees, all India committees for cottage, khadi, handicrafts, village industries and food processing industries. C Collection of information data on available raw materials and value added products. C Conducting market surveys, dissemination of information among the people.	Small scale and rural industries - khadi, handicrafts, village industries and food processing industries Industries From Panchayat. o Collection of entry fees, parking fees other than at places maintained by Archeology Survey of India or by other local authorities or Government Departments. Small scale and rural industries handicrafts, village industries, food processing industries and other non agricultural activities. or Organizing marketing facilities extribition. Formulation and Implementation of schemes of state committees, all India committees for cottage, khadi, handicrafts, village industries and food processing industries. o Collection of information data on available raw materials and value added products. o Conducting market surveys, dissemination of information among the people.

S1.No.	Subject	Plan	Maintenance	Supervision/ Monitoring	Implementation
		processing and product marketing activities.			
8.	Rural Housing	 Identification of houseless and site less people, migrant workers. Participation in implementation of all rural housing programmes including fishermen housing schemes. Participation in implementation of house up-gradation Scheme. Implementation of seasonal housing facilities for seasonal migrant workers. Promotion of rural housing cooperative societies. Identification of Government land and recommending to the Deputy Commissioner for allotment or reservation for development of layouts, distribution of housing sites to houseless. 			o Sanctioning of rural housing and layout plans as per powers entrusted by Government.
9.	Drinking Water Supply	o Collecting the required data, information and planning on quality and coverage.	o Maintenance and monitoring of water supply schemes within Gram	o Maintenance and monitoring of water supply schemes within	

Sl.No.	Subject	Plan	Maintenance	Supervision/ Monitoring	Implementation
		 Collection of water samples from drinking water sources for testing. 	Panchayats. o Prevention, protection and control of water pollution. o Maintenance of traditional drinking water sources. o Establishment and Maintenance of water purification units.	Gram Panchayats.	
10.	Town and Country planning and public works (Roads, bridges, ford, water ways and other connecting ways)	 Planning, construction and maintenance of,- -Footpaths/ lanes (b) -Village roads (c) -Bridges, culverts (d) -Buildings (e) -Drainages (f) -Other than NHs, SHs and MDRs or those entrusted to other local bodies, or with Government Departments. Establishment of community need based infrastructures/facilities like bathing ghat, public market etc. 	o Planning, construction and maintenance of,- (a) -Footpaths/ lanes (b) -Village roads (c) -Bridges, culverts (d) -Buildings (e) -Drainages (f) -Other than NHs, SHs and MDRs or those entrusted to other local bodies, or with Government Departments. o Construction and maintenance of,- (a) -Passenger waiting shed/ parking		o Establishment of community need based infrastructures/ facilities like bathing ghat, public market etc.

Sl.No.	Subject	Plan	Maintenance	Supervision/ Monitoring	Implementation
		 Planning, construction and management of school buildings, hospitals and other public institutions entrusted to Gram Panchayats. Preparation of a comprehensive village development plan. 	space (b) -Play ground o Construction and maintenance of all types of burial ground/ cemetery, formation of rules and regulations for the utilisation of all burial ground/ cemetery at Gram Panchayat Level. o Maintenance of boats, ferries and water ways. o Maintenance of storm water drainage. o Habitat development. o Creation of housing layouts.		
11.	Rural electrificatio n/power and energy	o Planning, establishment, maintenance and promotion of small conventional and non-conventional energy units like solar, including roof top solar panel installation, biogas, wind mill, micro hydro electricity plants with Gram Panchayat funds. o Sale of excess non- conventional energy to	o Installation and maintenance of streetlights at public streets and places.		

S1.No.	Subject	Plan	Maintenance	Supervision/ Monitoring	Implementation
		others. o Rural electrification by volunteering Gram Panchayats.			
12.	Poverty alleviation:	o Identifying the poor and implementing poverty alleviation programmes. o Identification and selection of beneficiaries for all poverty alleviation programmes o Planning, implementation, supervision and distributing benefits of poverty alleviation programmes. o Planning and implementation of self employment and wage employment programmes. o Providing basic minimum needs under various schemes o Facilitating Grama Sabha for selection of beneficiaries under various programme at Gram Panchayat level.	o Planning, implementation, supervision and distributing benefits of poverty alleviation programmes.	o Poverty alleviation need assessments.	o Planning and implementation of self employment and wage employment programmes.
13.	Public distribution System (PDS)	o Monitoring of public distribution system, creating awareness.	o Construction and maintenance of godowns and rural ware houses with Gram Panchayats funds	 Monitoring the distribution of food grains and other daily necessities Monitoring of public distribution 	

S1.No.	Subject	Plan	Maintenance	Supervision/ Monitoring	Implementation
				system, creating awareness	
14.	Disaster management	 To assist the concerned authority for Conducting survey to identify disaster prone localities Creation and maintenance of disaster management facilities Identification of local as well as outside experts in disaster management Providing relief and compensation to victims of disasters with gram panchayat own funds and as per guidelines issued by government. 			
15.	Education (primary and high school education, technical and professional education, adult and informal education)	 Participation in planning and monitoring of both conventional and nonconventional education at Panchayat level. Forwarding of proposals and getting sanctions from competent authority for the establishment of lower and upper primary schools. Construction and 	o Construction and maintenance of buildings of govt. Lower and upper primary schools.	 Monitoring of govt. lower and upper primary schools. Monitoring of ashram schools / hostel schools up to higher primary level for backward classes and groups, girls, specially disabled and for minority groups. Management, supervision of 	o Implementation of literacy programmes, non-formal and formal education programmes, promotion of adult literancy.

S1.No.	Subject	Plan	Maintenance	Supervision/ Monitoring	Implementation
		maintenance of buildings of govt. lower and upper primary schools. o Implementation of literacy programmes, non-formal and formal education programmes, promotion of adult literancy. o Collection and updating of data of children.		quality control including administration.	
16.	Libraries		 Management and monitoring of Gram Panchayat level libraries and reading rooms. 		
17.	Sports and Cultural Activities	 o Identification of arts and culture programmes. o Protection and reviving cultural activities at Grama Panchayat level. o Promotion of youth clubs. o Assisting and protecting poor and indigent artists. o Organisation of youth festival at Gram Panchayat and cluster level. o Providing life skill education, leadership training and 	 Maintenance of communal and religious harmony. Construction and management of cultural centers, community halls, open air theatres at Gram Panchayat and cluster level. Establishment and maintenance of play fields 		

Sl.No.	Subject	Plan	Maintenance	Supervision/ Monitoring	Implementation
		conducting recreational activities for youths.			
18.	Market and fair including cattle fairs;	 Providing storage and cold storage facilities for agro products Facilitate farmers for direct marketing and e-marketing of agriculture produce. 	 Management and promotion of rural farm products, craft products Establishment and management of public markets, market facilities at Gram Panchayat. 	o Regulation and conducting fairs and festivals including cattle fair	
19.	Public health (health including hospitals, Public Health Centres) and family welfare	 Regulation of sale of meat, fish and other perishable food articles. Licensing of eating and entertainment establishments. Destruction of stray dogs, street dogs. Carrying out immunization and other preventive measures. Forwarding of proposals and getting sanctions from competent authority for the establishment of health sub center at Gram Panchayat level, facilitating and monitoring health services, providing dispensaries. 	0	o Monitoring Allopathic and Ayurvedic, sidda, unani and naturopathy and yoga Indian medical systems health facilities at Gram Panchayat level o Monitoring of maternity and child welfare centres.	 Implementation of family welfare programmes at Gram Panchayat level. Implementation of prevention and remedial measures against epidemics.

Sl.No.	Subject	Plan	Maintenance	Supervision/ Monitoring	Implementation
20.	Sanitation	o Planning and implementation of Gram Panchayat level sanitation programme including for household, public places and all local institutions. o Development of health and sanitation policy and its implementation. o Collection, segregation and transport of solid waste to multi village solid waste management plants o Construction and maintenance of individual, community toilets and bathrooms and sanitary complexes. o Cleaning and preservation of public roads, drains, bathing ghats tanks, wells, ponds and other public places	 Construction and maintenance of individual, community toilets and bathrooms and sanitary complexes. Establishment and maintenance of liquid waste management system. Establishment and maintenance of burial and cremation grounds 	o Establishment and maintenance of burial and cremation grounds. o Establishment and maintenance of liquid waste management system.	
21.	Women and Child Welfare, specially abled and mentally challenged	o Promoting assistance from local development agencies, private agencies, voluntary organizations in women and child		o Participate in and monitor implementation of social welfare programmes including those for especially	o Facilitate implementation of group insurance scheme for the poor.

Sl.No.	Subject	Plan	Maintenance	Supervision/ Monitoring	Implementation
	welfare	development and empowerment programmes. o Participation in the implementation of and Monitoring of women and child development programmes. o Forwarding the list of beneficiaries selected in grama sabha under various social security schemes like pension to destitute, widows, old age, specially disabled, manaswini etc. to concerned Department. o Forwarding of proposals and getting sanctions from competent authority for the establishment of Anganwadis.		disabled, mentally challenged and socially ostracized groups. Supervision of Anganwadis. Monitoring and participation in planning and implementation of school health and nutrition programmes.	
22.	Scheduled castes, Scheduled tribes and Other Backward caste development	o To prevent social, cultural practices against Scheduled Caste and Scheduled Tribes and backward communities which undermine freedom and dignity of the individual and also of the community o Providing basic facilities in Scheduled Caste and Scheduled Tribes colonies.		 Planning and monitoring of Gram Panchayat level hostels for Scheduled Caste and Scheduled Tribes and backward communities. Participate in and monitor the implementation of programmes f or the welfare of 	 Formulation, coordination and implementation of programmes to create legal and other awareness among weaker sections of the society specially Scheduled Caste and Scheduled Tribes Participate in and monitor the implementation of programmes f or the

Sl.No.	Subject	Plan	Maintenance	Supervision/ Monitoring	Implementation
23.	Construction and maintenance of cattle farms, car/auto and bus stands, cart stands	o Providing educational assistance to Scheduled Caste and Scheduled Tribes students from own resources of Gram Panchayat on priority. o Construction and maintenance of cattle farm, community cattle sheds, pounds, village bus stand, rickshaw stand, taxi / auto stand, cart stand,	o Construction and maintenance of cattle farm, community cattle sheds, pounds, village bus stand, rickshaw stand, taxi / auto stand, cart	weaker sections.	welfare of weaker sections.
		slaughter houses and commercial complexes.	stand, slaughter houses and commercial complexes.		
24.	Issue of all certificates	o Issue of certificates such as NOC for mines & geology Electrification, excise, biodiversity, land conversion etc. Licenses for Home stay, resorts, bar and restaurants, hotels, liquor shops, Burial / cremation ground and crematorium, slaughter house etc.			
25.	Management of statistics	o Collection, tabulation, updating of all statistics relating to the village.			
26.	Planning	o Setting up a team of technical and subject			

S1.No.	Subject	Plan	Maintenance	Supervision/ Monitoring	Implementation
		experts for preparation of perspective people's plan and yearly plan.			
27.	Co-operation	o Preparation and implementation of programmes to popularise, strengthen cooperative activities.			o Preparation and implementation of programmes to popularise, strengthen cooperative activities.
28.	Rural environment and ecology	 Planning and implementation for protection and preservation of rural environment and ecology in conformity with National & State policy Preparation of Peoples' Biodiversity Register. Preparation and implementation of plans and programmes for the Biodiversity Act, 2002. Preparation and implementation of plans for the protection of environment. 	0	o Maintenance of parks regulation of manure pits in public places establishment and control of shandies	 Preparation and implementation of plans and programmes for the Biodiversity Act, 2002. Preparation and implementation of plans for the protection of environment. Planning and implementation for protection and preservation of rural environment and ecology in conformity with National & State policy.
29.	Income	o Taking up various			
	generation activities	income generation activities for the augmentation of own resources.			
30.	Knowledge	o Collection and	o Collection and		
	management	compilation of	compilation of		

Sl.No.	Subject	Plan	Maintenance	Supervision/ Monitoring	Implementation
		household data and maintaining database. Recording of the history, culture, heritage of the village. Conducting surveys and studies to determine the human development of the village. Periodical calculation of human development index. Making available all data to the people of Gram Panchayat. Awareness generation and Information, Education and Communication activities for all Government schemes.	household data and maintaining database		
31.	Community Asset Management	o Protection, conservation and management of community assets that are entrusted to Gram Panchayats, its mapping, measurement, comprehensive documentation and its maintenance. o Systematic documentation and protection of records of all assets such as ponds, water groove,	o Protection, conservation and management of community assets that are entrusted to Gram Panchayats, its mapping, measurement, comprehensive documentation and its maintenance.		

Sl.No.	Subject	Plan	Maintenance	Supervision/ Monitoring	Implementation
		canals, agriculture			
		pits, well, bore-well			
		and other wells,			
		pasture, forest,			
		plantation etc.			