

“CHAPTER IA

Directive Principles of Panchayat policy

2A. Directive principles of Panchayat policy.– (1) The Panchayat shall strive to promote,–

- v. activities to protect and preserve art, culture and heritage of the local community and promote tourism.

Schedule I:

6. Tourism

- (i) Identification and proposing development of tourist spots in the Gram Panchayat area.
- (ii) Facilitation of tourism activities.
- (iii) Providing and maintenance of basic amenities at tourist centres entrusted to Gram Panchayat.
- (iv) Collection of entry fees, parking fees other than at places maintained by Archeology Survey of India or by other local authorities or Government Departments.

Schedule II:

6. Tourism

6.Tourism

- (i) Identification and proposing development of inter Grama Panchayats tourist spots in taluks.
- (ii) Promotion of tourism activities.
- (iii) Providing basic amenities at tourist centers entrusted to Taluk Panchayat.
- (iv) Development and maintenance of tourist attractions entrusted to Taluk Panchayat.

Schedule III:

6. Tourism

- (i) Identification and development of inter taluk tourist spots in districts
- (ii) Formulation of district tourism policy and regulation of tourism activities
- (iii) Providing basic amenities at tourist centres
- (iv) Establishment and maintenance of tourist attractions entrusted to it.
- (v) Deployment of tourist guides, green police, watch and ward, life savers at taluk tourist spots and collection of entry fees, parking fees in centres entrusted to it.

Section 58:

(5) It shall be the duty of every Gram Panchayat, to meet the needs of people of the panchayat area and shall have powers to administer the matters enumerated in **schedule I** and also as elaborated in the

responsibility map in respect of Gram Panchayats and to prepare and implement schemes for economic, social, cultural development for the realisation of social justice for all subject to the availability of the Gram Panchayat fund at its disposal to make reasonable provision within the panchayat area in regard to the following matters, namely: –

- (i) to ensure an environment that is safe and congenial for all citizens to exercise their rights in an atmosphere of freedom and liberty and to act on measures suggested by the respective Habitation sabha, Ward Sabha and Gram Sabhas to protect its people against every form of abuse and exploitation;
- (ii) to act against hazards identified by the Habitation, ward and Gram Sabhas and to implement measures for the safety, security and freedom of all person residing in the panchayat;
- (iii) to protect the rights and interests of the disenfranchised and the people belonging to the vulnerable sections of society and also to monitor and prevent practices that tend to violate their rights and to take all measures at their command to safeguard the dignity and freedom of the individual;
- (iv) to make efforts to prevent the economic, social, religious or sexual exploitation of any citizen of the panchayat by any individual or group or establishment;
- (v) to promote communal harmony and unity among all groups of people.
- (vi) to ensure that all functions, meetings and dealings of the Gram Panchayat including meetings of the Habitation sabha, Ward Sabha and Gram Sabhas are held in an environment that is congenial for the free and active participation of women and the weaker sections and to maintain an environment that is conducive to the participation of women, the scheduled castes and scheduled tribes and the backward classes in every office of a panchayat;
- (vii) to identify the capacity building needs of the elected members and the staff of the panchayat, identify appropriate resources persons and ensure that their capacity is strengthened if necessary with the assistance of the Taluk and zilla panchayat;
- (viii) to ensure that the office of all Panchayats and public buildings under its management and control have ramps for the physically disabled;
- (ix) to provide for a baby care centre or crèche in the building or complex within the panchayat area as may be required;
- (x) to organise and promote cultural festivals, literary activities and sports meets to nurture and promote physical education and the arts and culture of the area and give expression to the talents of the people of the panchayat and to equip them with the skills to manage the affairs of the panchayat in accordance with the Act and rules;
- (xi) to promote programmes of adult education, de-addiction and family counseling within the panchayat area;

- (xii) to promote scientific processing of cowdung pits and agricultural waste;
- (xiii) to spread awareness on issues of water conservation, preservation of natural habitat and recycling of bio degradable waste;
- (xiv) to promote economic development of all with a special focus on women, youth, scheduled castes and scheduled tribes, backward classes and weaker sections through the promotion of agriculture, village industries, small enterprises and cooperatives;
- (xv) to promote cooperation among residents and all co-operatives in the area with a view to enabling economic development and social harmony;
- (xvi) to facilitate the formation of self-help groups for the social and economic advancement of women, farmers and labourers.
- (xvii) to report the concerned authorities regarding money-lending activities which are in violation of the usurious loans Act and money lending Act to the concerned authorities so as to prevent the exploitation of people in the Panchayat area;
- (xviii) to plan and design systems for knowledge management and the maintenance of all records including those related to caste wise population census, crop census, cattle census, census of unemployed persons and persons below poverty line;
- (xix) to be a “front office” for all official requirements of the residents and attend to their needs either through addressing them if within the purview of the Gram Panchayat or to follow up with other panchayats or Government agencies;
- (xx) to take steps for disposal of carcasses; and
- (xxi) to protect and nurture the bio-diversity of the area;

Section 145:

(4) It shall be the duty of every taluk panchayat to meet the needs of people of the panchayat area and so far as the funds of the taluk panchayat shall allow have powers to administer the matters enumerated in schedule II and also as specified in the responsibility map in respect of taluk panchayats and to prepare and implement schemes for economic, social, cultural development for the realisation of social justice for all, in addition to the following, namely:—

- (a) to consolidate, manage and maintain a data base of all relevant socio-economic information and a map of all natural and other resources and assets within the area and update them periodically to include the information obtained as a result of the surveys and rural appraisals conducted in every Gram Panchayat and the surveys and data collection conducted by every taluk panchayat;

- (b) to render assistance to the Gram Panchayats for ensuring the safety, security, freedom and rights of all citizens and, in particular, the vulnerable sections of the society;
- (c) to monitor primary health centre's, taluk hospitals, veterinary hospitals and polyclinics in the taluk with special focus on the health needs of women, children, the aged, sick and the infirm, including implementation of child development programmes at taluk level;
- (d) to monitor Government schools, ashram schools and hostels, orphanages, Government industrial, vocational training institutions and education centre's and to perform all the functions required such as promotion of literacy and access to information through libraries with internet access;
- (e) to assist the Gram Panchayats in the establishment and development of home stays, tourist destinations, khadi and village industries, food storage, processing and marketing outlets to create opportunities for self-employment and the alleviation of poverty through rural enterprises and cooperative societies including the management of the public distribution system;
- (f) to assist cooperative banks for women at the taluk level for encouraging small business, home and cottage industries by offering loans and promoting savings and to nominate three of its women members ex-officio on its committee of directors of whom one shall be a member belonging to the scheduled castes or the scheduled tribes;
- (g) to assist the Gram Panchayats by providing material support to preserve, protect and nurture the bio-diversity and ecology of the area and plan for social forestry and maintenance of multi village solid and liquid waste management plants;
- (h) to promote trade of rural products, produce and livestock thoroughfares, melas, exhibitions and taluk level public markets and to perform all the attendant functions required;
- (i) to enable Gram Panchayats to provide clean drinking water and regular power supply and establish the infrastructure required to ensure the same including providing of technical assistance;
- (j) to ensure preparedness in the taluk for any disaster management by assessing the risks and developing disaster documenting and disseminating this knowledge to provide medical and other requirements for all types of possible disasters and enlisting the cooperation and participation of the Gram Panchayats and zilla panchayats, non-Government organisations and men of expertise in the relevant fields;
- (k) to promote and preserve social and cultural art forums, sports, crafts, skills and practices of all sections of the society at the taluk level;
- (l) to meet the requirements of the taluk panchayat area and respond to the needs and requests of the Gram Panchayats and provide assistance as necessary in respect of the matters enumerated in schedule-II;

- (m) to conduct along with the urban local bodies concerned, a survey once in five years to collect essential socio-economic data, crop census and cattle census, census of unemployed persons and persons below poverty line within the area of the taluk;
- (n) to draw up with the assistance of the Gram Panchayats, its own vision plan based on its survey held consolidating the plans of all the Gram Panchayats within its area and adding to it its own development plan covering area other than the areas covered by the Gram Panchayats in the taluk;
- (o) to implement and administer schemes subject to availability of funds such as the construction of roads and bridges and water channels, lift irrigation and minor irrigation schemes that the Gram Panchayats cannot by themselves undertake;
- (p) to promote the health, safety, education or social and economic well-being of the inhabitants, for the protection of the environment within the panchayat area and to carry out any other work or programme necessary or incidental thereto;

Section 184:

- (4) It shall be the duty of every Zilla Panchayat to meet the needs of people of the Panchayat area and shall have powers to administer the matters enumerated in schedule-III and also as elaborated in responsibility map in respect of Zilla Panchayats and so far as Zilla Panchayat fund shall allow, to prepare and implement schemes for economic, social, cultural development for the realisation of social justice for all.
- (5) The Zilla Panchayat shall meet the requirements of the Panchayat area and respond to the needs and requests of the Gram panchayat and Taluk Panchayats and provide assistance as may be necessary in the area in respect of the matters enumerated in the schedule-III.
- (6) It shall be obligatory on the Zilla Panchayat to engage itself in the process of planning as envisaged in the Act."

Responsibility Mapping

1. Tourism						
Subject	Activity	Grama Sabha	Gram Panchayat	Taluk Panchayat	Zilla Panchayat	State
Tourism	Various types of tourism such as ecotourism, Religious tourism, Cultural tourism, Forest tourism, Adventure tourism, Health tourism	<ul style="list-style-type: none"> • Identification of GP specific tourism • Selection of stake holders • Create guidelines for various types of tourism • Approval of plans with special emphasis on environment friendly approach 	<ul style="list-style-type: none"> • Plan and implementation of various types of tourism through stakeholders. • Involve young people to run services for tourists in the village • Encourage banks and other financial institution in the Panchayat to fund the tourism enterprises in the Panchayat 	<ul style="list-style-type: none"> • Training • Technical support • Develop tourist centres with required infrastructure 	<ul style="list-style-type: none"> • Provide district guidelines, general frame work and perspective plans for various types of tourism • Set up technical assistance units to assist Panchayats in plan and implement projects • Infrastructure support • Develop tourist centres with required infrastructure 	

CHAPTER IV

STATEMENT OF INTENT AND OBJECTIVES

VIII. Further Institutional Activity:

- Cultural** events of all communities and religions are the lifeblood of rural communities. Gram Panchayats shall be provided the required infrastructure and resources to promote these events. This could also be a good source for income through Eco Tourism. Related infrastructure such as home-stays, tour guides and the recording and publishing of the history of these cultural practices should be developed by the people of the said Gram Panchayat in order to improve the rural economy and provide entertainment other than the electronic media.